Basic Needs Allowance

July 2023

Update of original presentation from Dec. 14, 2022
Basic Needs Allowance (BNA)

This presentation provides DoD service providers with basic information on the BNA entitlement and will cover the following:

- General Information
- Service Provider’s Role
- Screening and Applications
- Eligibility Requirements
- Calculating the BNA Payment
- Examples
- Counseling Requirements
- Resources
What Is BNA?

BNA is a monthly entitlement for certain Service members (SMs) with dependents.

• Section 402b of Title 37, U.S.C., as amended
• DoD-level policy guidance is contained in DoDI 1341.15, “Basic Needs Allowance.”
• Service-specific instructions contain more detailed instructions and application procedures.
Supporting BNA Implementation

Financial counselors must be prepared to talk to SMs on BNA to include:

• Explain eligibility requirements, the application process, substantiating documentation, BNA calculation estimate

• Discuss options:
  o Receipt of BNA may directly affect eligibility for other assistance programs (SNAP, WIC, LIHEAP, school lunch, etc.)*
  o BNA amounts are taxable

Only the Service’s certifying official can determine actual eligibility and payment amount based on the SM’s submitted application.

*SNAP: Supplemental Nutrition Assistance Program
WIC: Women, Infants, and Children special supplemental nutrition program
LIHEAP: Low Income Home Energy Assistance Program
Screening

Services must screen all SMs for eligibility on an annual basis and during initial entry training.

• Services notify members who meet screening criteria in writing of their eligibility to apply
• SMs who receive a screening notification must comply with the required timeline listed in their notification

SMs do not need to receive a screening notification to apply for BNA.

• SMs who believe they may be eligible may apply at any time using their Service-specific application procedures
Applications

SMs must apply to receive BNA.

• Application procedures are located in Service-level guidance and vary by Military Service
• Applications require information about all income sources from each household member for both the preceding calendar year and the current month
• Substantiating documentation is required as part of the application process (e.g., tax returns, W-2s, 1099s, etc.)

BNA is voluntary.

• SMs may choose to receive or revoke the BNA at any time, including after they have applied and received their eligibility determination
Who Is Eligible?

Eligible SMs MUST:

• Have gross household income that falls below 150% of the Federal Poverty Guidelines (FPG) for the size and location of the household*
• Have at least one dependent registered in DEERS
• Have completed initial entry training
• Be on active duty (or active-duty orders for guard/reserve)
• Be in a pay status

*Income requirements must be met in both the current and preceding calendar years.
Federal Poverty Guidelines

Income thresholds for eligibility are based on the preceding calendar year Federal Poverty Guidelines (FPG) published by the U.S. Department of Health and Human Services (HHS).

- Updated annually for increases in consumer prices
- Published in the Federal Register in late January and at:

FPG tables are available for “48 Contiguous States and DC,” Alaska, and Hawaii.

- Use FPG that corresponds to SM’s assigned duty station
- Use “48 Contiguous States and DC” for OCONUS
Size of Household

“Household” is strictly defined as the Service member and their dependents currently registered in DEERS*

- Only dependents registered in DEERS may be counted as a member of the household
- Household size is computed regardless of the location of the dependents
  - If the SM is geographically separated from the household, the SM is still eligible.

Household size = SM + # of registered dependents in DEERS

*See paragraph (k)(2) of 37 USC 402b
Gross Household Income (GHI)

Unless specifically excluded, GHI includes **ALL** income from each member of the household, such as:

- All military income, including allowances and special pays*
- Wages, earnings, and salaries
- Commissions and tips
- Self-employment income
- SNAP, WIC, or other government assistance
- Interest and dividends
- Child and spousal support
- Unemployment and worker’s compensation
- Veteran benefits
- Annuities and pensions

*This includes all BAH unless specifically excluded via memorandum.
What Income Is Excluded?

DoD policy specifically excludes the following from GHI:

- Income of dependents not required to file a tax return
- Loans, grants, and scholarships
- Income tax refunds
- Insurance settlements
- Amount of the BNA
- Federal and state reimbursements that do not exceed actual expenses
- Military travel and transportation allowances

ASD(M&RA) will send out guidance via memorandum on additional exclusions, if any, such as SECDEF-approved exclusions of BAH for high-cost living areas.
Income Eligibility Tests

Eligibility is based on gross household income from both:

(1) PRECEDING calendar year *
(2) CURRENT monthly income **

* Preceding year is the full calendar year preceding the date of application.
** Must be annualized.
(1) Preceding Year Eligibility

SM’s *preceding calendar year* GHI must be less than 150% of the preceding year FPG*

**CHART: 150% OF 2022 FEDERAL POVERTY GUIDELINES**

<table>
<thead>
<tr>
<th>Persons in household (member + dependents)</th>
<th>CONTIGUOUS STATES &amp; DC</th>
<th>ALASKA</th>
<th>HAWAII</th>
</tr>
</thead>
<tbody>
<tr>
<td>2</td>
<td>$27,465</td>
<td>$34,335</td>
<td>$31,590</td>
</tr>
<tr>
<td>3</td>
<td>$34,545</td>
<td>$43,185</td>
<td>$39,735</td>
</tr>
<tr>
<td>4</td>
<td>$41,625</td>
<td>$52,035</td>
<td>$47,880</td>
</tr>
<tr>
<td>5</td>
<td>$48,705</td>
<td>$60,885</td>
<td>$56,025</td>
</tr>
<tr>
<td>6</td>
<td>$55,785</td>
<td>$69,735</td>
<td>$64,170</td>
</tr>
<tr>
<td>7</td>
<td>$62,865</td>
<td>$78,585</td>
<td>$72,315</td>
</tr>
<tr>
<td>8</td>
<td>$69,945</td>
<td>$87,435</td>
<td>$80,460</td>
</tr>
<tr>
<td>Additional person</td>
<td>$7,080</td>
<td>$8,850</td>
<td>$8,145</td>
</tr>
</tbody>
</table>

* For applications submitted in 2023, DoD will collect income information on 2022 income and compare to the 2022 FPG.

** Chart derived from the 2022 Federal Poverty Guidelines
(2) Current Year Eligibility

To check:

• SMs will report their current monthly GHI for all household members on their applications
• Current monthly GHI is converted to annual amount*
• Bonuses and lump sum payments are prorated
• Total annual amount is compared to 150% of the preceding calendar year’s FPG

SM will be deemed “automatically ineligible” if their current year annualized GHI is greater than 150% of the FPG for the preceding calendar year.

*To convert, annual amount = monthly GHI x 12
BNA Payment Calculation*

If SM is certified eligible for BNA, the monthly BNA amount will be computed as follows:

\[(150\% \times \text{Current Year FPG}) - \text{Preceding Year GHI}\]

\[\frac{12}{12}\]

NOTE: *Current Year* FPG is used to determine the actual amount of BNA to be paid.

* Financial counselors and other designated officials may help estimate BNA, but only the certifying official can determine actual eligibility and BNA payment amount based on the SM’s application.
BNA Calculation Example

A Service member with the following:
   a. A household size of five (5)
   b. Assigned in the state of Oklahoma
   c. A preceding calendar year GHI of $48,536
   d. Applicable annual FPG of $35,140

Sample Computation:

\[
\text{BNA} = \frac{(1.5 \times $35,140) - $48,536}{12}
\]
\[
= \frac{($52,710 - $48,536)}{12}
\]
\[
= \frac{$4,174}{12}
\]
\[
= $348 \text{ per month}
\]

For calculation purposes: 150% = 1.5
In July 2023, A1C (E-3) Jackson would like to see if he qualifies for BNA. He is currently stationed at Cannon AFB, New Mexico, and has three (3) dependents registered in DEERS. His spouse is not working and did not work in the preceding calendar year. A1C Jackson reports the following income amounts:

- **2022 Total GHI = $42,800**
- **2023 Current Monthly Pay**
  - Basic pay = $2,260
  - BAS = $453
  - BAH = $1,101
Sample Eligibility Check (cont’d, 2)

Preceding calendar year FPG (2022) for a household size of four (4) is $27,750 x 150% = $41,625

(1) Preceding calendar year income (2022):
- Income is reported at $42,800 for the member and $0 for the spouse.
- Preceding calendar year GHI = $42,800.

(2) Current Year (2022):
- Current year annualized GHI is
  ($2,260 + BAS $453 + BAH $1,101) x 12 = $45,768

Both the preceding calendar year AND current year annualized GHI exceed 150 percent of the FPG for 2022.

Member does not qualify.
In August 2023, A1C Jackson returned to check his eligibility because his family added one additional dependent.

- Preceding calendar year GHI is still $42,800
- Current year annualized GHI is still $45,768
- Preceding calendar year FPG (2022) for a household size of five (5) is $32,470 x 150% = $48,705

Both the preceding calendar year and current annualized GHI are below 150 percent of the previous calendar year’s FPG for the appropriate years.

Member qualifies.
Sample Allowance Estimate

Since A1C Jackson now meets all income and other eligibility requirements, an estimate of the amount of BNA he may receive each month can be computed:

- **Preceding calendar year GHI (2022)** is $42,800
- **Current year FPG (2023)** for a household size of five (5) is $35,140 x 150% = $52,710
- The difference between the FPG and GHI is $52,710 - $42,800 = $9,910
- The estimated monthly BNA is $9,910 / 12 = $826

Member is entitled to a monthly BNA payment of $826
Counseling Requirements

- Upon certification, the Military Services are required to counsel SMs that:
  - They must report any changes in recurring monthly GHI of $150 or more per month, or any changes in the number of individuals in their household, to the certifying official within 60 calendar days.
  - BNA is taxable income.
  - Retroactive payments are not authorized.
  - They may voluntarily discontinue BNA at any time.
  - Receipt of BNA may affect participation in other federal assistance programs.
Service Contact Information

- Army: [https://www.financialfrontline.org/service-providers](https://www.financialfrontline.org/service-providers)
- Navy: [https://www.mynavyhr.navy.mil/References/Pay-Benefits/N130C](https://www.mynavyhr.navy.mil/References/Pay-Benefits/N130C)
- Coast Guard: Contact the Division of Military Compensation at [COMPENSATION@USCG.MIL](mailto:COMPENSATION@USCG.MIL)
Resources and Links

- Find more of FINRED BNA Resources at https://finred.usalearning.gov/Benefits/BNA
- Military OneSource Basic Needs Allowance Fact Sheet
- Find additional support with financial security, health, wellness, housing, moving, and more at DoD’s Taking Care of Our People Spotlight
FINRED Digital Resources

Visit the FINRED website at https://finred.usalearning.gov for original, reliable and up-to-date financial information that you can count on.

Discover MilSpouse Money Mission resources including:
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